

Transfer Pricing in the Context of Global Supply Chains: Implications for Tax Revenue in Developing Countries

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Abstract

This paper explores the intricate dynamics of transfer pricing within global supply chains and its impact on tax revenue in developing countries. Transfer pricing, the practice of setting prices for transactions between affiliated entities within a multinational corporation, has significant implications for tax revenues, particularly in developing economies. This study examines how transfer pricing practices can lead to tax base erosion and profit shifting (BEPS), discusses the challenges developing countries face in implementing effective transfer pricing regulations, and proposes strategies to enhance tax revenue through improved transfer pricing policies and international cooperation.

Keywords: Transfer Pricing, Global Supply Chains, Tax Revenue, Developing Countries, Base Erosion, Profit Shifting, Arm's Length Principle, OECD Guidelines, BEPS Project.

1. Introduction

Transfer pricing, the practice of setting prices for transactions between affiliated entities within a multinational corporation (MNC), is a crucial mechanism in global supply chains. This process involves pricing goods, services, and intellectual property exchanged among related business units across different jurisdictions. For developing countries, which often serve as significant nodes in these global supply chains, transfer pricing presents both opportunities and challenges. These nations frequently grapple with the dual issues of ensuring fair taxation while navigating complex international trade dynamics.

The arm's length principle, as outlined by international standards such as those from the OECD, mandates that transfer prices should reflect market conditions between unrelated parties. However, the practical application of these standards can be

challenging for developing countries due to limited resources and technical expertise[1]. As a result, these countries may face substantial revenue losses due to profit shifting and tax base erosion. This paper examines the implications of transfer pricing on tax revenue in developing countries, highlighting the difficulties they face and exploring potential strategies to enhance their tax systems amidst the intricacies of global supply chains.

The background of transfer pricing is rooted in the globalization of business and the expansion of multinational enterprises (MNEs), which has led to increasingly intricate global supply chains. Transfer pricing emerged as a crucial issue with the rise of MNEs managing operations across multiple countries, each with distinct tax regimes. The primary concern is that MNEs might manipulate transfer prices to shift profits from high-tax jurisdictions to low-tax ones, thereby minimizing their overall tax liability. Developing countries, which often host crucial stages of global supply chains, are particularly vulnerable to this practice. These nations frequently lack the advanced infrastructure and expertise required to effectively monitor and regulate transfer pricing. As a result, they face significant challenges in ensuring that their tax bases are protected against aggressive tax planning strategies employed by MNEs[2]. Understanding the background of transfer pricing involves recognizing the tension between global economic integration and national tax sovereignty, and the need for effective international frameworks to address the inherent risks and ensure fair taxation.

2. The Mechanics of Transfer Pricing

Transfer pricing refers to the pricing of transactions—such as the sale of goods, provision of services, or transfer of intellectual property—between related entities within a multinational enterprise (MNE). The primary principle governing transfer pricing is the arm's length principle, which stipulates that the terms and conditions of intra-group transactions should be consistent with those that would be agreed upon between unrelated parties in a competitive market. This principle aims to ensure that profits are allocated fairly among the various jurisdictions where MNEs operate, reflecting the true economic value of the transactions.

By adhering to the arm's length standard, MNEs are expected to avoid artificially shifting profits to low-tax jurisdictions, thereby maintaining fairness and equity in tax obligations[3]. Various methods have been developed to apply this principle, including the Comparable Uncontrolled Price (CUP) method, Cost Plus method, Resale Price method, Profit Split method, and Transactional Net Margin method (TNMM). Each method provides a framework for evaluating whether transfer prices align with market conditions and ensure that profits are reported accurately in each jurisdiction, thereby contributing to the integrity of global tax systems.

3. Methods of Transfer Pricing

The Comparable Uncontrolled Price (CUP) method is a widely recognized approach in transfer pricing that assesses the fairness of pricing for transactions between related entities by comparing it to prices charged in similar transactions between unrelated parties. Under this method, the price set for a controlled transaction—where the buyer and seller are affiliated—should be consistent with the price charged for an identical or comparable product or service in an uncontrolled transaction, where the parties are independent. This approach relies on the availability of reliable and comparable market data to determine an arm's length price. The CUP method is often favored for its direct alignment with market realities and its ability to reflect genuine competitive conditions[4]. However, its application can be challenging due to the need for comparable transactions that are similar in terms of product characteristics, contractual terms, and economic conditions. In practice, the CUP method requires rigorous data collection and analysis to ensure that the identified comparables accurately reflect the pricing that would be agreed upon in an open market, making it a robust but potentially complex method for ensuring transfer pricing compliance.

The Resale Price Method is a transfer pricing approach used to determine the arm's length price for goods or services sold by a subsidiary of a multinational enterprise (MNE) to its affiliated entity. This method is based on the price at which the goods or services are resold to an unrelated third party. Specifically, the resale price is adjusted by subtracting a suitable gross margin, which reflects the costs incurred and the profit margin typically earned by the reseller in a comparable uncontrolled transaction. The result is the transfer price charged by the selling entity to its affiliate[5]. The Resale Price Method is particularly useful when the resale price to an independent party is readily available and comparable to those of similar products or services. It is commonly applied in cases where the reseller adds limited value to the product before selling it, making it easier to establish a reliable gross margin. However, the method requires careful determination of an appropriate gross margin and comparable resales, which can be challenging if there are significant differences in the functions performed or market conditions. The fig.1 represents the Transfer Pricing Methods (e.g., Comparable Uncontrolled Price, Cost Plus, Resale Price).

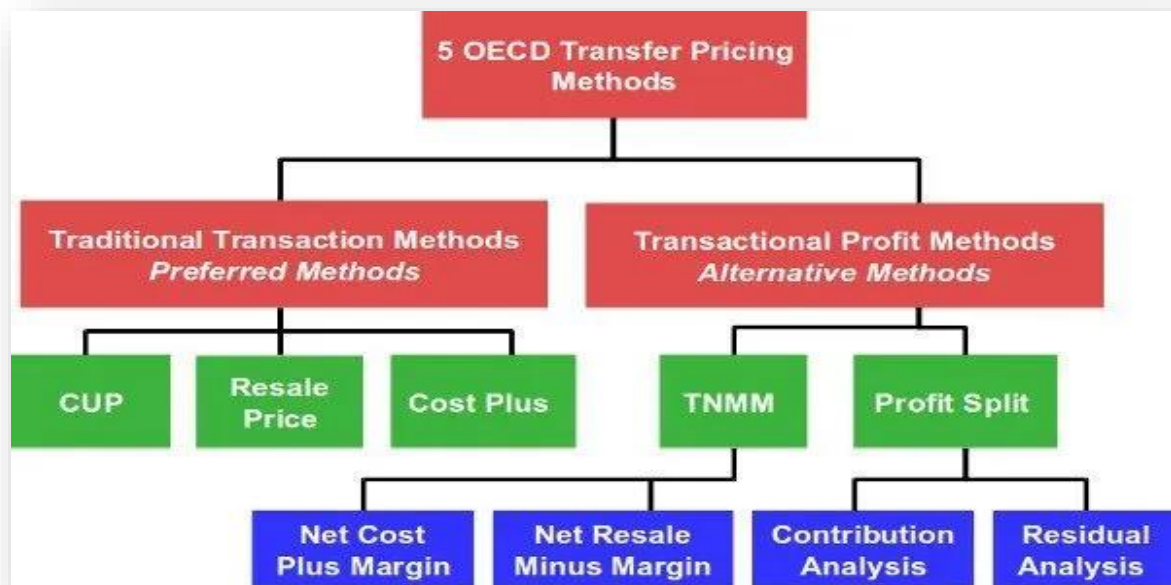


Figure.1 The Five Transfer Pricing Methods

The Transactional Net Margin Method (TNMM) is a transfer pricing approach that evaluates the arm's length nature of intercompany transactions based on the net profit margin relative to a defined base. Unlike methods that compare transaction prices directly, the TNMM assesses the net profit margin earned by a subsidiary on a transaction and compares it to the margins earned by independent entities engaged in comparable activities[6]. This method involves identifying a suitable financial indicator—such as return on assets, return on sales, or other profitability metrics—and applying this indicator to the net profit margin achieved by the subsidiary in its controlled transactions. The TNMM is particularly useful when comparables are not available for specific transaction prices but can be found for overall profitability metrics. It is considered effective for evaluating complex or unique transactions where other methods may not be applicable. However, its implementation requires careful selection of comparable entities and accurate determination of the appropriate financial indicators, making it essential to ensure that the comparisons reflect similar economic conditions and functions performed.

4. Impact of Transfer Pricing on Tax Revenue in Developing Countries

Revenue loss and tax base erosion are critical issues faced by developing countries due to the manipulation of transfer pricing by multinational enterprises (MNEs). Transfer

pricing practices, such as shifting profits to low-tax jurisdictions or inflating expenses within high-tax countries, undermine the tax base of developing nations by reducing the taxable income reported within their borders. This results in significant revenue loss, as developing countries, often reliant on tax revenues to fund essential public services and infrastructure, are unable to collect their fair share of taxes from MNEs operating within their jurisdictions[7]. The erosion of the tax base not only diminishes the financial resources available for development but also exacerbates economic inequalities and impedes efforts to achieve sustainable growth. The complexity of global supply chains and the sophistication of tax avoidance strategies further complicate efforts to combat these issues, highlighting the need for robust transfer pricing regulations and effective enforcement mechanisms to safeguard the tax revenues of developing countries.

The complexity of global supply chains and the sophisticated nature of transfer pricing strategies present significant enforcement challenges for developing countries. Multinational enterprises (MNEs) often engage in intricate intra-group transactions that involve multiple jurisdictions, making it difficult for tax authorities to trace and evaluate the true economic value of these transactions. Developing countries frequently lack the advanced technical expertise, resources, and data analytics capabilities necessary to effectively monitor and assess compliance with transfer pricing regulations.

Additionally, the ever-evolving nature of international trade and the diversity of business models used by MNEs further complicate enforcement efforts. These challenges are compounded by limited capacity for conducting thorough audits, interpreting complex financial documentation, and implementing consistent regulatory frameworks[8]. As a result, developing countries may struggle to identify and address instances of profit shifting and tax avoidance, leading to significant revenue losses and exacerbating the difficulties of ensuring fair taxation within their jurisdictions.

5. International Regulations and Their Effectiveness

The OECD Guidelines for Transfer Pricing provide a comprehensive framework aimed at ensuring consistency and fairness in the pricing of intra-group transactions among multinational enterprises (MNEs). These guidelines are designed to align transfer pricing practices with the arm's length principle, which mandates that transactions between related entities should be priced as if they were between unrelated parties in a competitive market. The OECD Guidelines offer detailed methodologies for determining arm's length prices, including the Comparable Uncontrolled Price (CUP) method, the Resale Price Method, and the Transactional Net Margin Method (TNMM), among others[9]. They also emphasize the importance of documentation and transparency to support compliance and facilitate tax audits. While the OECD Guidelines are a critical tool for standardizing transfer pricing practices and reducing international tax disputes, their effectiveness can be limited by varying levels of adoption and enforcement across

different countries. Developing countries, in particular, may face challenges in implementing these guidelines due to resource constraints and the need for technical expertise. Therefore, while the OECD Guidelines aim to foster a fair and consistent approach to transfer pricing, their successful application often requires substantial support and capacity building for tax authorities, particularly in developing jurisdictions.

The Base Erosion and Profit Shifting (BEPS) Project, initiated by the OECD, addresses critical issues related to tax avoidance and profit shifting by multinational enterprises (MNEs) that erode the tax bases of countries around the world. Launched in 2013, the BEPS Project seeks to tackle strategies employed by MNEs to shift profits to low-tax jurisdictions or exploit gaps and mismatches in international tax rules. The project encompasses a comprehensive set of actions aimed at reforming international tax standards and closing loopholes that enable aggressive tax planning. Key measures include improving transparency through mandatory disclosure requirements, enhancing the coherence of international tax rules, and strengthening anti-avoidance rules to combat tax base erosion.

While the BEPS Project represents a significant step towards a more equitable global tax system, its implementation varies across countries, and challenges remain, particularly for developing nations with limited capacity to enforce new regulations. The project underscores the need for ongoing international cooperation and support to ensure that the reforms effectively address the complexities of global taxation and protect the tax revenues of all countries, especially those most vulnerable to BEPS practices.

Regional and bilateral agreements are instrumental in addressing transfer pricing and tax avoidance issues by fostering cooperation between countries to harmonize tax policies and improve enforcement^[10]. These agreements often focus on establishing common standards for transfer pricing, exchanging information, and resolving disputes related to international taxation. For example, regional agreements, such as those within the European Union, aim to align member states' transfer pricing rules and facilitate cross-border tax audits to ensure consistency and fairness. Bilateral agreements, such as double taxation treaties, help mitigate the risk of double taxation and provide mechanisms for resolving conflicts over the allocation of taxing rights. While these agreements can enhance tax administration and reduce opportunities for profit shifting, their effectiveness depends on the willingness and capacity of the participating countries to implement and adhere to agreed-upon standards. Developing countries, in particular, may face challenges in negotiating and enforcing such agreements due to limited resources and technical expertise. Nevertheless, regional and bilateral agreements play a crucial role in fostering international tax cooperation and

enhancing the ability of countries to address transfer pricing issues and protect their tax bases.

6. Strategies for Improving Tax Revenue in Developing Countries

Strengthening transfer pricing regulations is crucial for developing countries to safeguard their tax revenues and address the challenges posed by multinational enterprises (MNEs). Effective transfer pricing regulations should include clear guidelines that align with international standards, such as the OECD's arm's length principle, to ensure fair and consistent pricing of intra-group transactions. Developing countries need to enhance their regulatory frameworks by adopting robust transfer pricing rules that mandate comprehensive documentation and transparency requirements for MNEs.

This involves establishing procedures for accurate reporting, conducting detailed audits, and implementing penalties for non-compliance. Additionally, building capacity within tax authorities through training and technological upgrades is essential for effective enforcement and monitoring. By strengthening transfer pricing regulations, developing countries can better combat aggressive tax planning, reduce profit shifting, and enhance their ability to collect fair tax revenue, ultimately contributing to more sustainable economic development and improved public service funding.

International cooperation and support are vital for developing countries to effectively address transfer pricing challenges and ensure equitable tax practices in a globalized economy. Collaborative efforts among countries and international organizations can provide developing nations with the technical assistance, resources, and expertise needed to implement and enforce transfer pricing regulations. Initiatives such as capacity-building programs, knowledge sharing, and joint training workshops can enhance the capabilities of tax authorities in these countries. Additionally, international cooperation through forums like the OECD and the United Nations facilitates the exchange of best practices and the development of common standards that promote consistency and fairness in transfer pricing. Support from developed countries and international financial institutions can also help developing nations by providing financial aid, technical support, and access to advanced technologies for monitoring and auditing. By fostering a cooperative approach, the global community can help ensure that developing countries are better equipped to tackle tax avoidance, protect their tax bases, and achieve more effective and fair tax systems. The fig.2 shows Tax in Developing Countries also increasing Resources in Development.

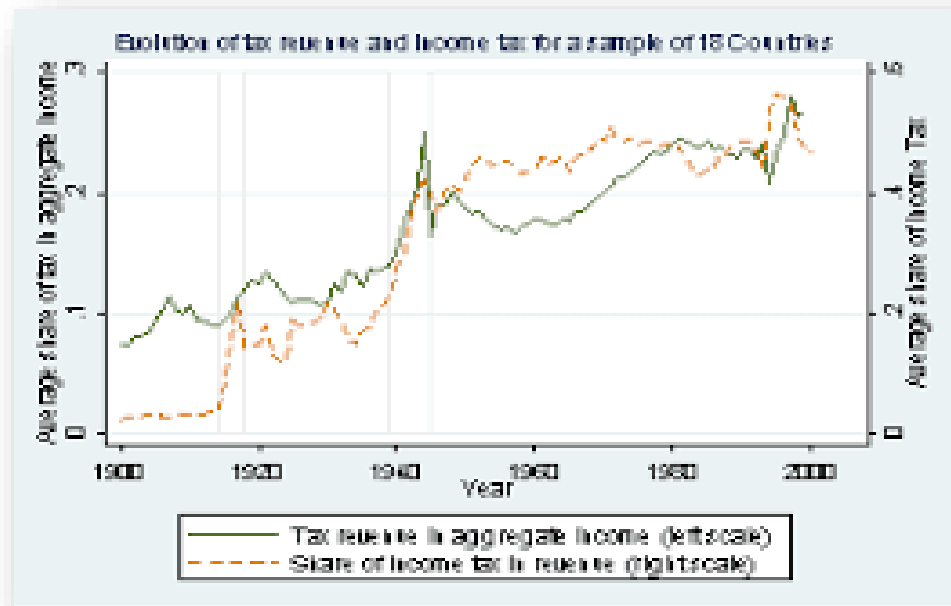


Figure.2 Tax in Developing Countries: Increasing Resources for Development

Leveraging technology and data analytics is increasingly crucial for developing countries in managing transfer pricing and enhancing tax administration. Advanced technologies, such as data analytics, artificial intelligence, and machine learning, offer powerful tools for detecting and preventing transfer pricing abuses[11]. By analyzing large volumes of transaction data, tax authorities can identify patterns indicative of profit shifting and irregularities in reported financial information. Technology also facilitates the automation of routine tasks, improving the efficiency and accuracy of audits and compliance checks. Implementing sophisticated data analytics can provide deeper insights into the economic activities of multinational enterprises and enhance the ability to benchmark and assess transfer prices against market conditions. Furthermore, integrating these technologies into tax administration systems allows for real-time monitoring and more proactive management of tax risks. Investing in technology and data analytics empowers developing countries to address complex transfer pricing issues more effectively, ultimately improving their capacity to safeguard tax revenues and ensure fair taxation in a globalized economy.

Public reporting and transparency play a critical role in combating aggressive transfer pricing practices and enhancing the accountability of multinational enterprises (MNEs). By requiring MNEs to disclose detailed information about their financial performance, tax payments, and transfer pricing practices, governments and regulatory bodies can increase visibility into the operations of these global entities[12]. Transparency measures, such as country-by-country reporting (CbCR), enable tax authorities and the

public to better understand where profits are generated and taxes are paid, facilitating more informed assessments of transfer pricing and potential tax avoidance. Public reporting not only helps deter tax avoidance by increasing the risk of reputational damage but also empowers stakeholders, including policymakers and civil society, to advocate for fairer tax practices. Effective transparency initiatives require robust reporting standards and mechanisms to ensure that the disclosed information is accurate, relevant, and accessible. By fostering a culture of openness and accountability, public reporting and transparency contribute to a more equitable global tax system and support the efforts of developing countries to protect their tax bases and enhance revenue collection.

7. Conclusion

In conclusion, transfer pricing poses significant challenges for developing countries, particularly in the context of global supply chains where complex transactions and profit-shifting practices can erode their tax bases. Addressing these challenges requires a multifaceted approach that includes strengthening transfer pricing regulations, enhancing international cooperation, and leveraging advanced technologies. By aligning their regulatory frameworks with international standards and investing in capacity building, developing countries can improve their ability to enforce fair transfer pricing practices and safeguard their tax revenues. Additionally, international support and transparent reporting practices play a crucial role in creating a more equitable tax environment. As the global economy continues to evolve, ongoing efforts to adapt and enhance tax systems will be essential for ensuring that developing countries can effectively manage transfer pricing issues and secure the resources needed for sustainable development and public welfare.

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